



Second Administrative Judicial Region of Texas

Olen Underwood

Presiding Judge

Connie Teel

Administrative Assistant

January 8, 2021

Hon. David W. Moorman
12th Judicial District Court

RE-CERTIFIED COVID -19 OPERATING PLAN

In order to confirm the obligation of the Court to protect the health and safety of the Public, Court Staff and all Personnel, the COVID-19 Operating Plan for all the Madison County's/Municipal Courts are recertified as of this date and are hereby implemented and affirmed as the Order of all Courts of Madison County's/Municipal Courts.

A handwritten signature in cursive script that reads "Olen Underwood".

Olen Underwood,
Presiding Judge
Second Administration Judicial Region of Texas

cc: David Slayton, Office of Court Administration
coronavirus@txcourts.gov

Template for Re-Certification of In-Person Operating Plan

*To be completed by Local Administrative District Judge
or Presiding Judge of a Municipal Court on Letterhead*

[INSERT DATE]

Re: Re-Certification of In-Person Operating Plans

As required by the Supreme Court's Emergency Orders and Guidance from the Office of Court Administration, I include here the required re-certification of XXXXX County's/Municipal Court's In-Person Operating Plan.

I have consulted with the local public health authority regarding the local pandemic conditions and have reviewed with the health authority the previously-submitted in-person operating plan to determine whether the plan provides sufficient health and safety protocols to permit in-person proceedings.¹ The local public health authority has determined that (check one):

- Local pandemic conditions are conducive to in-person proceedings under the precautions and protocols contained in the previously-submitted in-person operating plan;
- Local pandemic conditions are conducive to in-person proceedings with modifications to the precautions and protocols in the previously-submitted in-person operating plan;²
- Local pandemic conditions are not currently conducive to in-person proceedings under the precautions and protocols contained in the previously-submitted in-person operating plan.

In addition, I have conferred with the judges of the courts with courtrooms in county/municipal buildings and have determined that the following criteria will be used to determine when an in-person proceeding is necessary and when all reasonable efforts do not permit the proceeding to be conducted remotely:

All judges in XXXX County/Municipal Court, before conducting an in-person hearing shall first determine if an in-person hearing is necessary by following this procedure:

1. The judge shall inform each counsel and pro se litigant that the hearing shall be conducted remotely over Zoom. The judge shall provide each counsel and pro se litigant a phone number or email address to inform the judge if they believe any counsel, their clients, a pro se litigant, any witness, an interpreter, or any other participant (all referred to below as "Participant") cannot participate remotely. The judge or judge's staff shall then determine whether a Participant is unable to participate in the hearing due to any one or more of the following:
 - a. lack of technology which precludes or impedes their ability to participate in the hearing via the Zoom videoconferencing app. Examples of the lack of such technology include:
 - i. lack of access to a computer tablet or other device with internet video capability;

¹ Documentation of the consultation can be accomplished by submitting this letter stating such or an email or letter from the local public health authority.

² If it is determined that the previously-submitted in-person operating plan needs to be modified, the local administrative district judge or presiding judge of the municipal court should submit the modified plan after following the process detailed on p. 3 of the [Guidance for All Court Proceedings During COVID-19 Pandemic](#).

- ii. lack of access to a cell phone; or
 - iii. lack of access to an internet connection.
 - b. A physical, mental, or other disability that prevents a Participant from being able to effectively operate or utilize the required technology. Examples of such a disability include:
 - i. a physical or mental disability that precludes them from effectively operating the technology necessary to access the Zoom videoconferencing app;
 - ii. a physical disability that precludes them from effectively seeing, hearing, or otherwise participating in a Zoom video hearing;
 - iii. the lack of or unavailability of an interpreter who can assist the individual in communicating during a Zoom hearing;³
 - iv. incarceration and the incarcerating facility's lack of technological resources or facilities to allow the inmate to participate remotely in the hearing or confer privately with the inmate's legal counsel;⁴ or
 - v. if the proceeding is in a specialty court defined by Title 2, Subtitle K of the Texas Government Code (e.g. veteran's court, mental health court, drug court, etc), the specialty court team determines that there is a risk to the physical or mental well-being of a participant in the specialty court program if the proceeding is not held in person.
 - c. A confrontation clause constitutional objection is raised by criminal defense counsel or a pro se litigant, and the judge sustains the objection after conducting a *Haggard*⁵ analysis.
 - d. A proceeding where one Participant needs to appear in person due to a need to provide fingerprints, is subject to incarceration, or must meet with multiple departments as a result of the court proceeding, in which case that party may need to appear while the other parties appear remotely.
2. If an individual is unable to participate for one of these reasons, prior to holding an in-person hearing, the judge shall make reasonable efforts to accommodate the individual as set forth in the procedure below.

When an individual is found to be unable to participate in a Zoom videoconference for one of the reasons stated above, prior to holding an in-person hearing, the judge considering the in-person hearing shall make all reasonable efforts to make accommodations that will allow the individual(s) to participate. The accommodations that the judges of the County/Municipal Court shall consider include:

1. When an individual does not have adequate technological resources on their own to participate in a Zoom videoconferencing hearing, a judge shall:
 - a. determine whether the court has the ability to provide the individual with a laptop or other device which would allow the individual to participate in the hearing from some segregated location within the court facility while following appropriate COVID-19 precautions and protocols;

³ If a Spanish interpreter is needed, please consider using OCA's free Spanish interpretation service. More information and scheduling options is available at <https://www.txcourts.gov/tcris/>.

⁴ If the facility is a TDCJ facility, judges should contact coronavirus@txcourts.gov to see if OCA can assist with getting the facility connected with the court.

⁵ [Haggard v. State](#), 2020 WL 7233672 (Tex. Crim. App. 2020)

- b. determine if such technological resources can be provided to the individual by some other source (e.g. a participating attorney, a party, a family member, friend, public library, or an appropriate agency of the State of Texas); and
 - c. determine whether the individual could participate in a meaningful manner by telephone (audio only).
 2. When an individual has physical or mental disabilities that would prevent the individual from operating the technology required, a judge shall:
 - a. determine if the individual has legal counsel, family or friends who can assist in operating the required technology; and
 - b. inquire as to what, if any, accommodations could be made which would allow the individual with a disability to participate.
 3. When an individual is incarcerated, a judge shall:
 - a. determine whether the facility has the technological resources or facilities to allow the incarcerated individual to participate in the hearing;
 - b. if the facility does not have the technological resources to allow the inmate to participate in a Zoom videoconference, determine whether the inmate could participate in a meaningful manner by telephone (audio only).
 4. When an individual is otherwise unable to participate in a hearing via videoconference or by audio only, a judge shall determine whether the individual can effectively participate in the proceeding by a sworn statement made out of court as permitted by the Emergency Orders of the Supreme Court of Texas.
 5. If no accommodation is available, the judge shall determine if a continuance is warranted, balancing the risk to public health and safety with the need to resolve the particular case.
 6. If no accommodation is available and the judge determines a continuance is not warranted, the judge may permit the hearing to occur in-person under the precautions and protocols in the approved in-person operating plan.

Having completed the required re-certification, I am submitting it to you in your role as Regional Presiding Judge. I understand and have communicated to the judges with courtrooms in county/municipal facilities that no in-person hearings will be permitted on or after January 11 until I receive an acknowledgement from you that the re-certification meets the requirements of OCA's Guidance.

Sincerely,

XXXXXX

COVID-19 Operating Plan for the COURTS OF MADISON, County TEXAS

Recognizing the need to ensure the health and safety of litigants, attorneys, visitors, court staff, judges, and other individuals entering the buildings housing the courts, the **Courts of Madison County** will implement the following protective measures:

General

1. All judges will comply with the Emergency Orders issued by the Supreme Court of Texas and Court of Criminal Appeals, including conducting in-person proceedings according to the guidance issued by the Office of Court Administration regarding physical distancing, maximum group size, and other restrictions and precautions.
2. All judges will use all reasonable efforts to conduct proceedings remotely.
3. The local administrative district judge will maintain regular communication with the local health authority and county judge and adjust this operating plan as necessary with conditions within the county.
4. Judges will begin setting non-essential in-person proceedings no sooner than June 1, 2020

Judge and Court Staff Health

1. Judges and court staff who can perform the essential functions of their job remotely will telework when possible.
2. Upon entering the courthouse, each judge and court staff member will have their temperatures measured.. On a daily basis judges shall discuss with court staff the need for self-monitoring and reporting of any COVID-19 symptoms. Judges and court staff will comply with the health requirements set out in this Plan. Adequate measures have been put in place to protect the income and positions of court staff who may need to be quarantined or work remotely.
3. Judges or court staff who feel feverish or have measured temperatures equal to or greater than 99.6°F, or with new or worsening signs or symptoms of COVID-19 such as cough, shortness of breath or difficulty breathing, chills, repeated shaking with chills, muscle pain, headache, sore throat, loss of taste or smell, diarrhea, or having known close contact with a person who is confirmed to have COVID-19 will not be permitted to enter the building and should seek medical advice.
4. During in-person hearings or dockets, judges and court staff will be required to wear face coverings, practice physical distancing, and practice appropriate hygiene recommendations. Face coverings may be removed in areas protected by appropriate shielding or when separated from others by 6 feet. While in chambers and staff work areas common to the court's chambers, masks or face coverings are optional when physical distancing occurs, but must be made available to those who wish to use them.

Court Scheduling

1. Courts holding trials, hearings, and other judicial functions which are located in a building separate from other courtrooms shall establish individual court schedules in keeping with this Plan and the instructions emanating from the Office of Court Administration and the Supreme Court of Texas and the Texas Court of Criminal Appeals.
2. Magistration schedules for conducting inmate magistration at the Madison County Jail shall not be affected by this Plan. Magistrates shall otherwise maintain physical distancing and hygienic procedures during magistration duties.
3. Courtroom schedules currently employed by the District Courts, County Court and Justice Courts shall remain in place as they are adequate to ensure separation of individuals and reduce populations within the Madison County courthouse.

Vulnerable Populations

1. Individuals who are over age 65 and individuals with serious underlying health conditions, such as high blood pressure, chronic lung disease, diabetes, obesity, asthma, and those whose immune systems are compromised such as by chemotherapy for cancer or other conditions requiring such therapy are considered to be vulnerable populations.
2. Each judge will include information on orders setting hearings, dockets, notices, and in other communications notifying individuals who are in vulnerable populations of the ability to contact the court to identify themselves as a vulnerable individual and receive accommodations. A notice with this information will be posted on the courts' websites and in conspicuous locations around the court building (a copy of which is attached).
3. Attorneys and unrepresented parties shall provide the Notice to Vulnerable Populations to any participants they plan to have attend the proceeding.
1. Vulnerable populations who are scheduled for court will be accommodated by being given an opportunity to appear by teleconference, to submit necessary information in written format when allowed by the existing law or by rescheduling of the in-person hearing until a time after the crisis has diminished.

Physical Distancing

1. All persons not from the same household who are permitted in the court building will be required to maintain adequate physical distancing of at least 6 feet.
2. No more than two individuals not from the same household will be permitted in an elevator. If more than one individual from the same household is in an elevator, no other individuals will be permitted in the elevator.
3. Each restroom has been evaluated to determine the appropriate capacity to ensure physical distancing and the maximum capacity has been posted on each restroom door.
4. Public common areas, including breakrooms and snack rooms, have been closed to the public.

Gallery

5. The maximum number of persons permitted in the gallery of each courtroom has been determined and posted. The maximum capacity of the courtroom will be monitored and enforced by court staff.
6. The gallery of the courtroom has been marked to identify appropriate physical distancing in the seating.

Well

7. In each courtroom, the counsel tables, witness stand, judge's bench, and clerk, court reporter, and bailiff seating have been arranged in such a way so that there is physical distancing of at least 6 feet between each space or appropriate shielding.

Hygiene

1. Hand sanitizer dispensers have been placed at the entrances to the building, outside of elevators on each floor, outside of each courtroom, and outside of bathrooms.
2. Tissues have been placed near the door of the courtroom, at counsel tables, at the witness stand, on the judges' benches, and in the hallways.
3. The Department of State Health Service's "Stop the Spread of Germs Flyer" has been posted in multiple locations on each floor of the court building.

Screening

1. Notices will be placed at the entrance to each courtroom containing questions concerning COVID-19 symptoms and COVID-19 contacts. When possible, individuals attempting to enter the courtroom will be asked by Courthouse Security if they are feeling feverish; have a cough, shortness of breath, or difficulty breathing; or have been in close contact with a person who is confirmed to have COVID-19. Individuals who indicate yes to any of these questions will be refused admittance to the courtroom.
2. When possible, Courthouse Security personnel will determine the temperature of the individual attempting to enter the courtroom. Individuals whose temperature equals or exceeds 100.0°F will be refused admittance to the courtroom.
3. Inmates being transported from the jail to the court building will be screened for symptoms of COVID-19 and have their temperature taken prior to transport. Inmates with symptoms or a temperature equal to or above 99.6°F will not be transported to the court building.
4. Staff who are screening individuals entering the court building will be provided personal protective equipment, including masks, gloves, and if requested, vision or safety glasses.

Face Coverings

1. All individuals entering the courtroom will be required to wear face coverings at all times. Face coverings may be removed when participating in official proceedings so long as there is appropriate shielding or physical distancing of 6 feet.
2. Individuals will be encouraged to bring cloth face coverings with them, but if the individual does not have a cloth face covering, a disposable face mask will be provided.
3. Individuals who will be required to be in the court building for over 1 hour will be provided surgical masks or N95 compatible masks and required to wear them while in the court building if the supply is available.

Cleaning

1. Court building cleaning staff will clean the common areas of the court building so that common spaces are cleaned at least every eight (8) hours.
2. Court building cleaning staff will clean the courtrooms between every hearing, between morning and afternoon proceedings, and at the end of each day the courtroom is used.
3. Court building cleaning staff have been provided cleaning supplies shown to be effective with this coronavirus.
4. Court building cleaning staff have been trained on proper cleaning techniques and provided appropriate personal protective equipment.

Other

1. Any of the trial courts of Madison County may take any other reasonable action necessary to avoid exposing court proceedings to the threat of COVID-19.
2. This Order may be extended or modified by written Order of this Court without notice. Any such extension or modification shall be delivered to all trial judges of Madison County, the County Clerk, the District Clerk, posted with the District Clerk of Madison County, and posted on the Court's website

I have attempted to confer with all judges of courts with courtrooms in Madison County regarding this Operating Plan. In developing the plan, I consulted with the local health authority and county judge of Madison County, documentation of which is attached to this plan. I will ensure that the judges of courts with courtrooms in the court building covered by this Operating Plan conduct proceedings consistent with the plan.

Date: 28 May 20

Donald Fraemes

Madison County Local Administrative District Judge

NOTICE TO VULNERABLE POPULATION INDIVIDUALS

Individuals who are over age 65 and individuals with serious underlying health conditions, such as high blood pressure, chronic lung disease, diabetes, obesity, asthma, and those whose immune systems are compromised such as by chemotherapy for cancer or other conditions requiring such therapy are considered to be *vulnerable populations*.

Except for specific legal requirements, members of vulnerable populations who are scheduled for court will be accommodated by being given an opportunity to appear by teleconference, to submit necessary information in written form, or by rescheduling of the in-person hearing until a time after the COVID-19 crisis has diminished.

**Contact the Court for further information.
(Appropriate Court phone number goes here)**

Aviso a personas de la poblacion vulnerables

Las personas mayores de 65 años y personas con condiciones de salud subyacentes graves, como presión arterial alta, enfermedad pulmonar crónica, diabetes, obesidad, asthma y aquellos cuyos sistemas inmunes están comprometidos, como por la quimioterapia para el cáncer o otra condicion que requiera dicha terapia se consideran *poblaciones vulnerables*.

Excepto por requisitos legales específicos, los miembros de poblaciones vulnerables que están programados para la corte serán acomodados al tener la oportunidad de presentarse por teleconferencia, para presentar la información necesaria por escrito, o reprogramando la audiencia en persona hasta un momento después de que la crisis COVID-19 ha disminuido.

**Contacte a la corte para más información.
(Appropriate Court phone number goes here)**



A.J. Leago
MADISON COUNTY JUDGE
103 West Trinity • Suite 113 • Madisonville, Tx. 77864-1990
(936) 241-6200 • FAX (936) 241-6201



May 22, 2020

Don Kraemer
District Court Judge
Madison County, Texas

Re: COVID-19 Operating Plan for the Courts of Madison County, Texas

Dear Judge Kraemer:

This letter will confirm that upon review of the COVID-19 Operating Plan for the Courts of Madison County, Texas ("The Plan") and upon consultation and discussions with you, I Judge Tony Leago, County Judge for Madison County, Texas hereby approves "The Plan" for all Madison County Courts.

Sincerely,

A handwritten signature in black ink that reads "Tony Leago".

Tony Leago

TL/dlc

Carroll Standley

From: Donald Kraemer <dkraemer1945@att.net>
Sent: Thursday, May 28, 2020 4:58 PM
To: Carroll Standley
Subject: Fwd: Court re-opening Protocol

Sent from my iPad

Begin forwarded message:

From: mhmorrowmd@gmail.com
Date: May 27, 2020 at 9:23:49 PM CDT
To: dkraemer1945@att.net
Subject: Court re-opening Protocol

Dear Judge Kraemer:

It was a pleasure to speak with you this afternoon.

As per our conversation, I have reviewed the court re-opening protocol for Madison County and the local District Court, and the plan meets with my approval as Local Health Authority.

As we move forward together, please do not hesitate to contact me with any further questions or concerns.

Sincerely,
Mary Helen Morrow, MD
LHA, Madison County
979-450-2053 - celll
903-655-3300- ask for Medical Director.

Sent from my iPhone